WARREN COUNTY TREASURER

Michael R. Swan County Treasurer Robert V. Lynch II, CPA Deputy Treasurer

To: All Supervisors

From: Michael R. Swan, Treasurer

Date: November 22, 2023

Subject: Budget Analysis Report

Budget Analysis Report

One of the purposes of the monthly budget analysis report is to make the County Supervisors and Administration aware of certain issues that may present a problem in the near future or are currently a problem. It is important that appropriate action be taken to address these issues or concerns before they become a problem.

We have analyzed the revenue and expenditure budgets for the County departments as of October 31, 2023 and have noted the following items Supervisors should be aware of.

General Fund Balance

The following shows the current balance of unappropriated surplus for the General Fund compared to the minimum balance needed to operate which equates to two months of operating expenses or 16.7%. We should not try and factor in any 2023 sales tax surplus until year end because amounts are not certain and they will be needed to offset any budget deficits including County Clerk Mortgage Taxes and Clerk Fees and Sheriff Jail Services.

| Unappropriated Surplus as of 12/31/22 | \$ 40.2 million |
|--|--------------------|
| Additional Appropriation of Surplus in 2023 | (2.6) million |
| | |
| Current Unappropriated Surplus - 2023 | 37.6 million |
| | |
| Minimum Surplus Balance Needed (2 months operating expenses) | 30.0 million |
| | |
| Balance of Surplus Exceeding Minimum Balance | \$ 7.6 million |

Revenues

County Clerk

County Clerk Fees – As of October 31, the department has received \$1,081,367 in County Clerk Fees in 2022 and \$889,325 in 2023 which is a decrease of 18%. It should be noted that the 2023 amount is at 65% of the budget for this account so the actual revenue received is significantly behind the budget.

Mortgage Tax – As of October 31, the department has received \$2,314,138 in Mortgage Tax in 2022 and \$1,803,281 in 2023 which is a decrease of 22%. It should be noted that the 2023 amount is at 77% of the budget for this account so the actual revenue received is behind the budget.

Automobile Use Tax – As of October 31, the department has received \$359,574 in Automobile Use Tax in 2022 and \$390,757 in 2023 which is an increase of 9%. It should be noted that the 2023 amount is through September and is at 82% of the budget for this account, so the final actual revenue amount received is on target to exceed the budget for the year.

County Treasurer

Sales Tax – It has been noted that we have collected \$1,540,463 more in sales taxes as of October 31, 2023 than we did through October 31, 2022 which is a 2.6% increase. We have received \$6,799,560 more than the 2023 revenue budget to date. It should be noted that the net County budget surplus after accounting for the distribution to the Towns and Village is \$3,603,767.

Please note that we are currently looking at significant budget deficits for County Clerk Mortgage Tax and Clerk Fees and Sheriff Jail Services, Other Government so a portion of the Sales Tax budget surplus will be needed to offset these losses.

Interest & Earnings – As of October 31, the department has received \$192,413 in Interest & Earnings in 2022 and \$1,360,291 in 2023 which is an increase of 607%. It should be noted that the 2023 amount is at 401% of the budget for this account so the actual revenue received has already exceeded the budget.

VLT/Tribal Compact Moneys (Casino) – The County has not received Mohawk Tribal casino payments since the 3rd quarter of 2019. We have received word that the State has received a large lump sum settlement payment for 10/31/19 to 12/31/21 and will distribute our portion in the amount of \$410,788.37 sometime this year. We do not know anything about 2022 and 2023 amounts owed.

<u>Tourism</u>

Occupancy Tax – The department has collected \$37,002 less in Occupancy Taxes as of October 31, 2023 than we did as of October 31, 2022 which is a 0.6% decrease.

Sheriff's Correction Division

Jail Services, Other Government – As of October 31, the department has received \$391,948 in Jail Services, Other Government in 2022 and \$79,689 in 2023 which is a decrease of 80%. It should be noted that the 2023 amount is at 20% of the budget for this account so the actual revenue received is significantly behind the budget.

Building & Fire Code

Building Permits – As of October 31, the department received \$234,406 in building permits in 2022 and \$259,584 in 2023 which is an increase of 11%. It should be noted that the 2023 amount is at 98% of the budget for this account so that actual revenue received is on target to exceed the budget.

Health Services

Home Nursing Charges – As of October 31, the department has received \$1,340,011 in Home Nursing Charges in 2022 and \$920,417 in 2023 which is a decrease of 31%. It should be noted that the 2023 amount is through September and is at 24% of the budget for this account so that the actual revenue received is significantly behind the budget.

Expenditures

Please see the attached Budget Exception report which summarizes budgeted expenditure line items where there is currently a problem or there may be a problem in the future. We are reporting on an exception basis only. **Over expended budget line items are highlighted in red. Many of these items have been over expended for months without any action taken to amend the budgets.**

Each department is responsible for ensuring that their budgets including salary and fringe are not over expended and if they are, the issue should be addressed immediately. Legally, the County is not allowed to incur costs for goods or services without sufficient budget in the expenditure line item to cover these costs.

Overtime

The following shows the departments that have issues with their overtime budget as of October 31, 2023. All of the departments below have exceeded their budgets. This is concerning and needs to be immediately addressed. This issue was first reported in the February, 2023 Budget Analysis Report. We have noted that the Sheriff requested budget amendments to transfer funding into the Sheriff's Correction and Law Enforcement overtime budgets during their November Committee meeting. The amount requested to be transferred into the Sheriff's Law Enforcement overtime budget is not sufficient to cover the current budget deficit and the remainder of the year. The Sheriff did not request any budget transfers to cover the Sheriff's 911 Center budget deficit for overtime.

| Department | Budget | Actual | % Used |
|---------------------------|---------|---------|--------|
| Sheriff's Correction | 200,000 | 792,595 | 396% |
| Sheriff's Law Enforcement | 305,447 | 468,872 | 154% |
| Sheriff's 911 Center | 40,500 | 56,070 | 138% |

Occupancy Tax Reserve

We have historically waited until after year end to close the revenues and expenditures to the Occupancy Tax Reserve. We have decided to start closing on a monthly basis this year to more easily provide up to date information of the reserve available balance. We created two sub accounts, Occupancy Tax Reserve – Minimum Balance and the Occupancy Tax Reserve – Encumbered in order to better track reserve activity. The Occupancy Tax Reserve balance is equivalent to the unappropriated surplus balance for the General Fund and represents what amount is currently available. The Occupancy Tax Reserve – Minimum balance represents the amount of reserve that we must keep on hand for cash flow. The Occupancy Tax Reserve – Encumbered balance represents the amount that has been obligated either through a contract or purchase order and is not available for other uses. A significant amount of the Occupancy Tax Reserve – Encumbered balance covers periods throughout the year. The following represents the balances at the end of each month for the three reserve accounts. Please note that the Board approved to increase the reserve minimum balance to \$1,500,000 during the July Board meeting.

| Date | Occupancy Tax Reserve | Occ Tax Reserve- Minimum Balance | Occ Tax Reserve- Encumbered | Total |
|------------|--------------------------|-------------------------------------|--------------------------------|-----------|
| | | | | |
| 12/31/2022 | 5,235,115 | 1,000,000 | 295,940 | 6,531,055 |
| 1/31/2023 | 3,297,376 | 1,000,000 | 2,247,601 | 6,544,977 |
| 2/28/2023 | 3,195,170 | 1,000,000 | 2,203,803 | 6,398,973 |
| 3/31/2023 | 3,186,913 | 1,000,000 | 2,310,769 | 6,497,682 |
| 4/30/2023 | 1,404,577 | 1,000,000 | 3,957,577 | 6,362,154 |
| 5/31/2023 | 1,402,862 | 1,000,000 | 2,476,644 | 4,879,506 |
| 6/30/2023 | 1,350,382 | 1,000,000 | 2,608,069 | 4,958,451 |
| 7/31/2023 | 906,190 | 1,500,000 | 2,542,154 | 4,948,343 |
| 8/31/2023 | 743,919 | 1,500,000 | 2,059,526 | 4,303,445 |
| 9/30/2023 | 2,417,379 | 1,500,000 | 1,700,477 | 5,617,856 |
| 10/31/2023 | 2,295,143 | 1,500,000 | 1,268,482 | 5,063,625 |

County Debt Balances

The following shows the County's current debt outstanding as of October, 2023 along with ending debt balances for future years:

| | Current | End of 2023 | | | | | 2028- | 2033- |
|--------------------------------------|------------|-------------|------------|------------|------------|------------|-----------|-------|
| Bonds | Balance | Balance | 2024 | 2025 | 2026 | 2027 | 2032 | 2037 |
| Pub Safety Bldg & Com Up grade | - | - | - | - | - | - | - | |
| Recovery Act Bonds, Various Proj | 10,935,000 | 10,205,000 | 9,445,000 | 8,660,000 | 7,840,000 | 6,990,000 | 2,235,000 | - |
| Court Expansion - 2015 | 5,510,000 | 5,510,000 | 5,120,000 | 4,720,000 | 4,305,000 | 3,880,000 | 1,565,000 | - |
| Court Expansion - 2017 | 6,290,000 | 6,290,000 | 5,910,000 | 5,520,000 | 5,120,000 | 4,715,000 | 2,515,000 | - |
| SUNY Adirondack NSTEM - 2017 | 4,260,000 | 4,260,000 | 4,000,000 | 3,735,000 | 3,465,000 | 3,190,000 | 1,700,000 | - |
| | | | | | | | | |
| Leased Commitments | | | | | | | | |
| Voting M achines | 159,095 | 159,095 | 121,688 | 82,703 | 42,140 | - | - | - |
| Copiers/Printers - National Business | 273,514 | 263,215 | 200,298 | 135,457 | 68,690 | - | - | - |
| Copier - Toshiba | - | - | - | - | - | - | - | - |
| Office Space - Mental Health | 5,186 | - | - | - | - | - | - | - |
| | | | | | | | | |
| Bond Anticipation Notes | | | | | | | | |
| Paving, Retaining Wall & Countryside | 6,320,000 | 6,320,000 | 3,720,000 | 2,480,000 | 1,240,000 | - | - | - |
| | | | | | | | | |
| Total Outstanding | 33,752,795 | 33,007,310 | 28,516,986 | 25,333,160 | 22,080,830 | 18,775,000 | 8,015,000 | - |

Again, we invite comments from Supervisors and department heads to expand this into a more useful management tool in these critical financial times.