WARREN COUNTY TREASURER

Michael R. Swan County Treasurer Robert V. Lynch II, CPA Deputy Treasurer

To: All Supervisors

From: Michael R. Swan, Treasurer

Date: August 23, 2023

Subject: Budget Analysis Report

Budget Analysis Report

One of the purposes of the monthly budget analysis report is to make the County Supervisors and Administration aware of certain issues that may present a problem in the near future or are currently a problem. It is important that appropriate action be taken to address these issues or concerns before they become a problem.

We have analyzed the revenue and expenditure budgets for the County departments as of July 31, 2023 and have noted the following items Supervisors should be aware of.

General Fund Balance

The following shows the current balance of unappropriated surplus for the General Fund compared to the minimum balance needed to operate which equates to two months of operating expenses or 16.7%. We should not try and factor in any 2023 sales tax surplus until year end because amounts are not certain and they will be needed to offset any budget deficits including County Clerk Mortgage Taxes and Clerk Fees and Sheriff Jail Services.

| Unappropriated Surplus as of 12/31/22 Additional Appropriation of Surplus in 2023 | \$ 40.2 million (1.9) million |
|--|-------------------------------------|
| Current Unappropriated Surplus - 2023 | 38.3 million |
| Minimum Surplus Balance Needed (2 months operating expenses) | 30.0 million |
| Balance of Surplus Exceeding Minimum Balance | \$ 8.3 million |

Revenues

County Clerk

County Clerk Fees – As of July 31, the department has received \$772,896 in County Clerk Fees in 2022 and \$611,735 in 2023 which is a decrease of 21%. It should be noted that the 2023 amount is at 45% of the budget for this account so the actual revenue received is significantly behind the budget.

Mortgage Tax – As of July 31, the department has received \$1,740,845 in Mortgage Tax in 2022 and \$1,170,025 in 2023 which is a decrease of 33%. It should be noted that the 2023 amount is at 50% of the budget for this account so the actual revenue received is behind the budget.

Automobile Use Tax – As of July 31, the department has received \$231,292 in Automobile Use Tax in 2022 and \$261,282 in 2023 which is an increase of 13%. It should be noted that the 2023 amount is through June and is at 55% of the budget for this account, so the final actual revenue amount received is on target to exceed the budget for the year.

County Treasurer

Sales Tax – It has been noted that we have collected \$1,812,158 more in sales taxes as of July 31, 2023 than we did through July 31, 2022 which is a 4.8% increase. We have received \$5,195,877 more than the 2023 revenue budget to date. It should be noted that the net County budget surplus after accounting for the distribution to the Towns and Village is \$2,753,815.

Please note that we are currently looking at significant budget deficits for County Clerk Mortgage Tax and Clerk Fees and Sheriff Jail Services, Other Government so a portion of the Sales Tax budget surplus will be needed to offset these losses.

Interest & Earnings – As of July 31, the department has received \$18,773 in Interest & Earnings in 2022 and \$837,205 in 2023 which is an increase of 4,360%. It should be noted that the 2023 amount is at 247% of the budget for this account so the actual revenue received has already exceeded the budget.

<u>Tourism</u>

Occupancy Tax – The department has collected \$70,658 less in Occupancy Taxes as of July 31, 2023 than we did as of July 31, 2022 which is a 4% decrease.

Sheriff's Correction Division

Jail Services, Other Government – As of July 31, the department has received \$308,339 in Jail Services, Other Government in 2022 and \$48,005 in 2023 which is a decrease of 84%. It should be noted that the 2023 amount is at 12% of the budget for this account so the actual revenue received is significantly behind the budget.

Building & Fire Code

Building Permits – As of July 31, the department received \$149,308 in building permits in 2022 and \$164,052 in 2023 which is an increase of 10%. It should be noted that the 2023 amount is at 62% of the budget for this account so that actual revenue received is on target with the budget.

Health Services

Home Nursing Charges – As of July 31, the department has received \$931,029 in Home Nursing Charges in 2022 and \$688,482 in 2023 which is a decrease of 26%. It should be noted that the 2023 amount is through June and is at 18% of the budget for this account so that the actual revenue received is significantly behind the budget.

Expenditures

Please see the attached Budget Exception report which summarizes budgeted expenditure line items where there is currently a problem or there may be a problem in the future. We are reporting on an exception basis only. **Over expended budget line items are highlighted in red. Many of these items have been over expended for months without any action taken to amend the budgets.**

Each department is responsible for ensuring that their budgets including salary and fringe are not over expended and if they are, the issue should be addressed immediately. Legally, the County is not allowed to incur costs for goods or services without sufficient budget in the expenditure line item to cover these costs.

Overtime

The following shows the departments that already have issues with their overtime budget. All of the departments below have already used more than 70% of their budget with the Sheriff's Correction and Sheriff's Law Enforcement already exceeding the budget. This is concerning and needs to be immediately addressed. This issue was first reported in the February, 2023 Budget Analysis Report and we have not noted any corrective action for the Sheriff's Correction, Sheriff's Law Enforcement and Sheriff's 911 Center. Social Services did increase the budget by \$50,000, but this isn't enough as they are still at 71% of the budget as of July 31, 2023.

| Department | Budget | Actual | % Used | |
|---------------------------|---------|---------|--------|--|
| | | | | |
| Sheriff's Correction | 200,000 | 529,090 | 265% | |
| Sheriff's Law Enforcement | 257,500 | 295,941 | 115% | |
| Sheriff's 911 Center | 40,500 | 34,657 | 86% | |
| Social Services | 99,222 | 70,834 | 71% | |

Occupancy Tax Reserve

We have historically waited until after year end to close the revenues and expenditures to the Occupancy Tax Reserve. We have decided to start closing on a monthly basis this year to more easily provide up to date information of the reserve available balance. We created two sub accounts, Occupancy Tax Reserve – Minimum Balance and the Occupancy Tax Reserve – Encumbered in order to better track reserve activity. The Occupancy Tax Reserve balance is equivalent to the unappropriated surplus balance for the General Fund and represents what amount is currently available. The Occupancy Tax Reserve – Minimum balance represents the amount of reserve that we must keep on hand for cash flow. The Occupancy Tax Reserve – Encumbered balance represents the amount that has been obligated either through a contract or purchase order and is not available for other uses. A significant amount of the Occupancy Tax Reserve – Encumbered balance covers periods throughout the year. The following represents the balances at the end of each month for the three reserve accounts. Please note that the Board approved to increase the reserve minimum balance to \$1,500,000 during the July Board meeting.

| | Occupancy Tax | Occ Tax Reserve- | Occ Tax Reserve- | |
|------------|---------------|------------------|------------------|-----------|
| Date | Reserve | Minimum Balance | Encumbered | Total |
| 12/31/2022 | 5,235,115 | 1,000,000 | 295,940 | 6,531,055 |
| 1/31/2023 | 3,297,376 | 1,000,000 | 2,247,601 | 6,544,977 |
| 2/28/2023 | 3,195,170 | 1,000,000 | 2,203,803 | 6,398,973 |
| 3/31/2023 | 3,186,913 | 1,000,000 | 2,310,769 | 6,497,682 |
| 4/30/2023 | 1,404,577 | 1,000,000 | 3,957,577 | 6,362,154 |
| 5/31/2023 | 1,402,862 | 1,000,000 | 2,476,644 | 4,879,506 |
| 6/30/2023 | 1,350,382 | 1,000,000 | 2,608,069 | 4,958,451 |
| 7/31/2023 | 906,190 | 1,500,000 | 2,542,154 | 4,948,343 |

County Debt Balances

The following shows the County's current debt outstanding as of July, 2023 along with ending debt balances for future years:

| | Current | End of 2023 | | | | | 2028- | 2033- |
|---------------------------------------|------------|-------------|------------|------------|------------|------------|-----------|-------|
| Bonds | Balance | Balance | 2024 | 2025 | 2026 | 2027 | 2032 | 2037 |
| Pub Safety Bldg & Com Up grade | - | - | - | - | - | - | - | |
| Recovery Act Bonds, Various Proj | 10,935,000 | 10,205,000 | 9,445,000 | 8,660,000 | 7,840,000 | 6,990,000 | 2,235,000 | - |
| Court Expansion - 2015 | 5,510,000 | 5,510,000 | 5,120,000 | 4,720,000 | 4,305,000 | 3,880,000 | 1,565,000 | - |
| Court Expansion - 2017 | 6,290,000 | 6,290,000 | 5,910,000 | 5,520,000 | 5,120,000 | 4,715,000 | 2,515,000 | - |
| SUNY Adirondack NSTEM - 2017 | 4,260,000 | 4,260,000 | 4,000,000 | 3,735,000 | 3,465,000 | 3,190,000 | 1,700,000 | - |
| | | | | | | | | |
| Leased Commitments | | | | | | | | |
| Voting M achines | 159,095 | 159,095 | 121,688 | 82,703 | 42,140 | - | - | - |
| Copiers/Printers - National Business | 288,863 | 263,215 | 200,298 | 135,457 | 68,690 | - | - | - |
| Copier - Toshiba | - | - | - | - | - | - | - | - |
| Office Space - Mental Health | 13,004 | - | - | - | - | - | - | - |
| | | | | | | | | |
| Bond Anticipation Notes | | | | | | | | |
| Paving, Retaining Wall & Country side | 6,320,000 | 6,320,000 | 3,720,000 | 2,480,000 | 1,240,000 | - | - | - |
| | | | | | | | | |
| Total Outstanding | 33,775,961 | 33,007,310 | 28,516,986 | 25,333,160 | 22,080,830 | 18,775,000 | 8,015,000 | - |

Again, we invite comments from Supervisors and department heads to expand this into a more useful management tool in these critical financial times.